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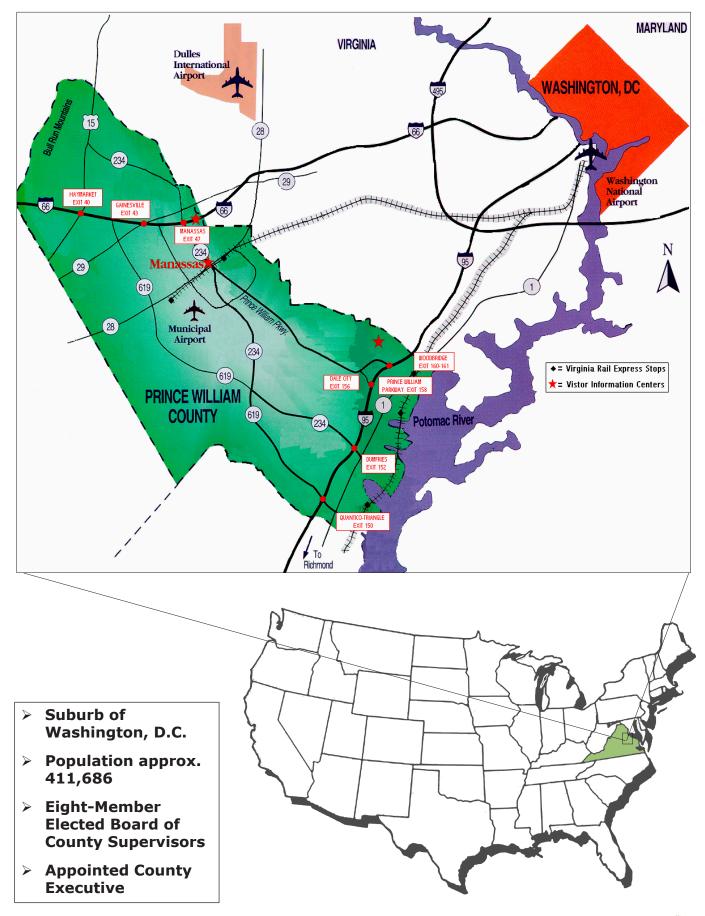
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# Map of Prince William County





#### HISTORY

Captain John Smith first discovered Prince William County during an expedition up the Potomac River in 1608. Smith found the region inhabited by Anacostan, Doeg, Iroquois, and Piscataway Indians. The first known colonial settlement was founded in 1722. In 1730, the Virginia General Assembly carved out an area approximately 2,000 square miles in size and named it Prince William County, after the second son of England's King George II. At that time Prince William County comprised all of "Northern Virginia" but by 1759, the General Assembly substantially reduced the County's size. Fairfax County was formed in 1742 and Fauquier County was formed in 1759, both from the original Prince William County area.

In 1730, the Dumfries area was prominent in the County and may have been the location of an official Tobacco Inspection Station due to its close proximity to the Potomac River. This is important because the Potomac River was a major regional route used to export tobacco to England, which was profitable for the southern colonial regions. The Tobacco Inspection law, passed in Virginia in 1730, required all exported tobacco shipments to bear an inspection certificate. Dumfries officially became a town in 1749 and in 1763 it reached an economic milestone by exporting more tobacco tonnage than the colony of New York.

Economic and political displeasure with the British government reached the breaking point for Prince



colonists William Pro-colony 1773. in groups such as the Prince William Resolvers voiced protest against the erosion of colonial liberties. As England had ordered all colonial governors to cease granting lands, except to veterans of the French and Indian War, further financial strains were wrought against the colonies through

taxation, including the infamous Tea Act and Stamp Act. In 1774, under ever-mounting pressure, the Virginia Convention adopted resolves against the importation of British goods and the importation of slaves. The Virginia Convention also required each county to form a volunteer company of cavalry or infantry. Prince William had already formed a volunteer unit a year before. The Independent Company of Prince William, under the leadership of Captains William Grayson and Philip Richard Francis Lee, was a volunteer unit comprised



of 40 plus infantrymen. Many troops from the Independent Company of Prince William ioined from others around the state to form two [Colony] regiments sanctioned by the third Virginia Convention in 1775. After the start of the Revolutionary War, the remaining troops of the "Company" became

known as the Prince William District Battalion in 1776. In June of that year, Captain Grayson was appointed Assistant Secretary to General George Washington.

The war ended and news of the ratification of the Treaty of Paris between the United States and Great Britain reached Virginia on February 3, 1784. Prince William County soldiers from the Virginia regiments returned home to their families. Although there was heavy troop movement through the County from all sides, it escaped the massive destruction leveled against Richmond. The County wasn't as fortunate, however, during the Civil War.

Before the Civil War, the population of Prince William County reached 11,000 and the African American population was 43.4 percent. Many African Americans in Virginia at this time were free from slavery and indentured servitude. Virginia legislators passed a law in 1782 permitting the freeing of slaves, however, colonies further south did not participate in similar legislation. Haymarket emerged as a large population center in 1799, with Occoquan following in 1804 and Brentsville in 1822. The County thrived through the early and mid 1800's. The railroad era began in Virginia around 1811 and in 1851 the railroad reached Manassas. Manassas Junction brought a new form of shipping and travel to the area. It also became a crucial stratagem for cutting off supplies to either side throughout the War. The first threat to the railroad junction was the Battle at Blackburn's Ford after Virginia seceded from the Union in 1861. Although the Battle at Blackburn's Ford was

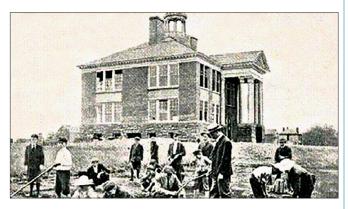


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#### History of Prince William County

short-lived, it was a prelude to the First Manassas battle three days later. First Manassas at Bull Run was the first major land battle of Union and Confederate armies in Virginia after the Confederate takeover of Fort Sumter in South Carolina. The Union objective was to seize the Manassas Junction Railroad. Thomas J. Jackson earned his very famous nickname "Stonewall" Jackson towards the end of this battle.

Many lesser-known battles were also fought in the County; they include Cockpit Point, Manassas Station,



Chapman's Mill, and Bristoe Station. Cockpit Point, a stretch of shoreline along the Occoquan River, is where the Confederate army formed a blockade at the Potomac River to cut off supplies to Washington. The Battle at Manassas Station was a Confederate victory where the Union supply depot at Manassas Junction was destroyed. The skirmish near Chapman's Mill ensured another Union defeat at the Second Battle of Bull Run: a swift Union retreat allowed two Confederate battalions to join together. This single seemingly inconsequential action virtually ensured the Union Army defeat during the Second Battle at Bull Run. The last battle fought in Prince William County was at Bristoe Station in 1863. A Confederate corps happened upon a retreating Union army at Bristoe Station and attacked. Other Union soldiers in the area countered the small corps and captured the Confederate battery of artillery.

Manassas became a town in 1873. In 1892 Manassas became the County Seat for Prince William. Rebuilding the area to its former glory was almost an impossible task for locals. Grand manors and local businesses blighted during the War were replaced by modern inventions and post war architecture. The railroad was reconstructed and expanded westward. Education became more important and schools sprung up - almost overnight. Ironically, a former Union Army Officer, George Carr Round, relocated to Manassas and helped to build its first public school. He later served on the Town Council and was a member of the Virginia General Assembly. Many schools and colleges opened in the County including the Manassas Industrial School for Colored Youth and Eastern College. The Manassas Industrial School for Colored Youth was founded by Jennie Dean in 1894. The purpose of the school was to improve the moral and intellectual condition of the youth placed under its care. Eastern College attracted students from over 22 states and 2 foreign countries. Eastern was transformed into a military academy and later closed in 1935. Other academies and military schools opened in the area in the early 1900's. The ultimate military training academy of a sort was founded on a peninsula southwest of the Town of Occoquan, on the Quantico River in 1917. The Quantico Marine Base became an official training facility for the Navy before World War I, and was one of the first Marine training centers not housed on a Naval base. The Town of Quantico, surrounded by the training center, was incorporated in 1927.

After two World Wars and the incorporation of the cities of Manassas and Manassas Park in 1975, present day Prince William County is a thriving and diverse community. The County has a population of 364,734 people and boasts a median household income of \$88,724 as indicated by the Census Bureau's 2008 American Community Survey (2008 ACS). It is also a "young" County with 29.3% of its population below eighteen years of age as of the 2008 ACS. Prince William County was the birthplace or home of many notable personalities including George Mason II, Henry Lee III (the father of General Robert E. Lee), William Grayson, John Ballendine, Parson Mason Locke Weems, Benita Fitzgerald-Brown, the Chinn Family, Simon Kenton, Jennie Dean, James Robinson, Wilmer McLean, and many more. From pre-colonial times to modern day, Prince William County is a dynamic community continues to be.

#### **REGIONAL PERSPECTIVE**

Prince William County is located in Northern Virginia, approximately 30 miles southwest of Washington, D.C. The County encompasses an area of 348 square miles, 18.8% of which is federally owned land.

Prince William's location in the Metropolitan Washington, D.C. area and the availability of excellent transportation in the region is a catalyst for growth in the County which continues to provide numerous economic



advantages. Interstate 95 and U.S. Highway 1 connect the County with Washington, D. C. to the north and Richmond, Virginia to the south. Interstate 66 connects the western portion of the County with Washington, D.C. to the east and Interstate 81 to the west. The Route 234 Bypass links Interstate 66 in the west with 7,000 acres designated for industrial and commercial growth. Prince William Parkway includes a new interchange on Interstate 95 and prime development locations through the eastern portion of the County.

The County has a number of freight and passenger rail service alternatives available to its citizens and businesses. CSX and Norfolk Southern Railway provide freight service to the County. Amtrak passenger trains provide inter-city service to points up and down the Eastern seaboard from stations in the Town of Quantico and the City of Manassas. The Virginia Railway Express provides passenger service thirty-two times a day to and from the District of Columbia from four stations within the County.

Dulles International Airport, Reagan National Airport, and Manassas Municipal Airport, a regional facility, provide air transportation within easy access of Prince William County.

#### LOCAL GOVERNMENT

For 277 years, Prince William County Government has exercised local governing powers granted by the Virginia General Assembly. Since 1972, Prince William County has had the County Executive form of government. Under this form of government, an eight member Board of County Supervisors has full power to determine the policies covering the financial and business affairs of the County government. The Board appoints a County Executive to act as the County government's chief administrative officer and to execute the Board's policies. The Board also appoints a County Attorney, an Audit Services Director and several separate Boards and Authorities to administer the operations of certain services. The County provides a full range of local government services including police, fire and rescue, court services, education, development administration, library, water and sewer services, park and recreational services, health and social services, public improvements, planning and general administration.

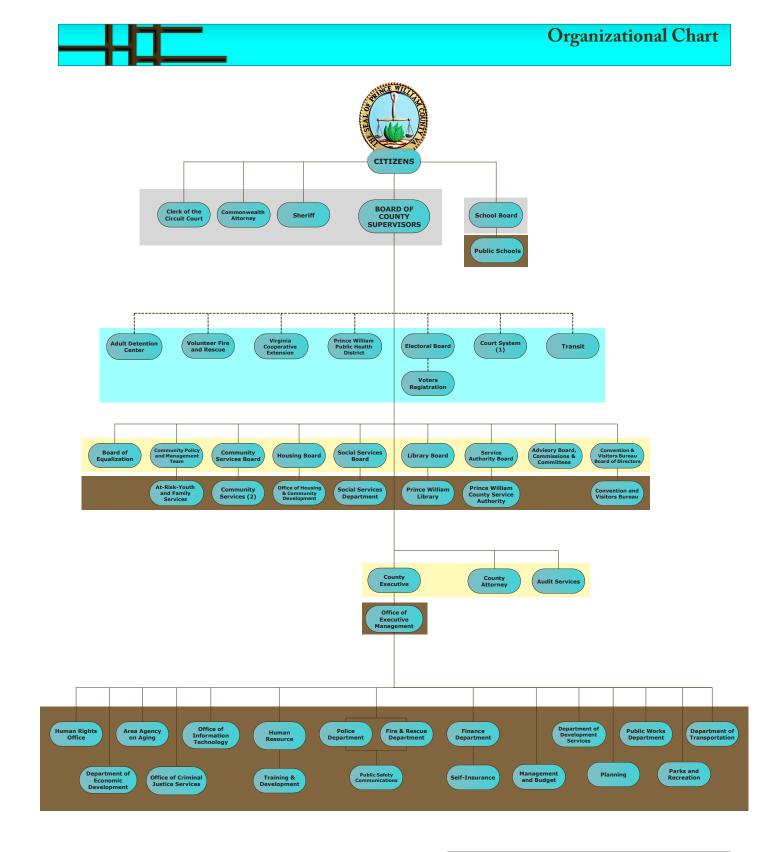
#### Did you know?

The County Seal commemorates the most important cash crop of the colonial period. It depicts a hand holding scales evenly balanced over a stalk of tobacco.





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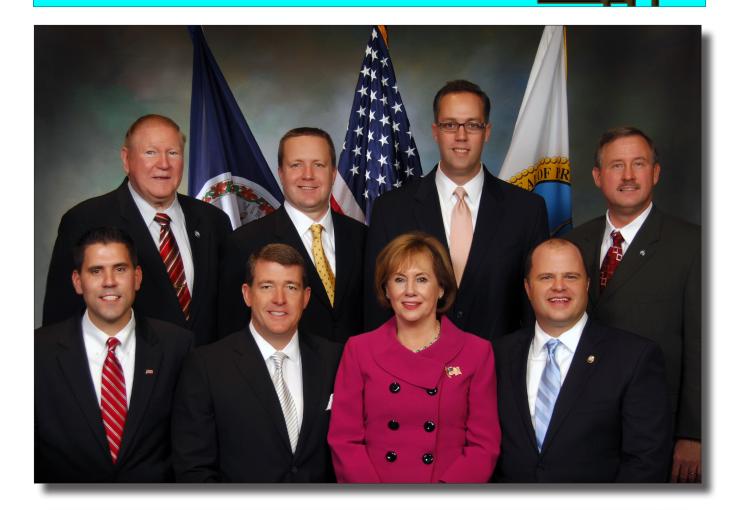
#### Notes:

- (1)Circuit Court Judges, General District Court, Juvenile & Domestic Relations Court, Juvenile Court Services, Law Library & Magistrate
- (2)Mental Health, Intellectual Disability & Substance Abuse Services
- (3)Dotted lines are state and local services not directly accountable to the Board of County Supervisors

#### Legend

- Elected Officials /Constitutional Officers
- State and Local Services
- Appointed By BOCS, Boards and Commissions
- Agencies and Departments







Chairman At-Large

Corey A. Stewart

**Brentsville District** W.S. "Wally" Covington III

#### **Coles District**

Martin E. Nohe, Vice Chairman

#### **Potomac District**

Maureen S. Caddigan

**Gainesville District** 

Pete Candland

**Neabsco District** 

John D. Jenkins

**Occoquan District** 

Michael C. May

#### Woodbridge District

Frank J. Principi



x

[Introduction]

Prince William County | FY 2013 Budget



#### July 1, 2012

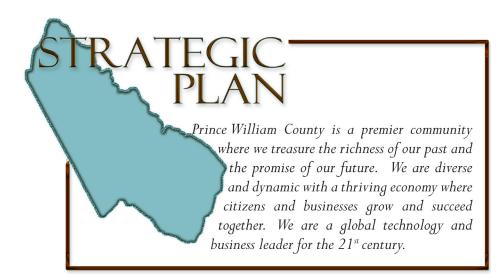
#### Mr. Chairman and Members of the Board:

On behalf of Prince William County government staff, I am pleased to deliver the Prince William County FY 2013 Budget and accompanying Five Year Plan. Fiscally, the budget implements the Board of County Supervisors' policy guidance and works to achieve the community's Vision and Strategic Goals. Legally, it fulfills the statutory requirements and my administrative responsibilities under the County Executive form of government.

The Board of County Supervisors' policy guidance and the expectations we hear from the citizens of the County create the basis for the FY 2013 Budget and the FY 2013-2017 Five Year Plan. As part of Prince William County's participatory strategic planning process, the Board of County Supervisors has adopted the following Vision statement to guide the community towards the future.

#### FY 2013 Budget Summary

- The FY 2013 Budget implements the Board of County Supervisors' policy and budget guidance contained in the Strategic Plan, the Principles of Sound Financial Management and the adopted Risk Matrix.
- The average residential tax bill in FY 13 increases 3.2% from the prior year which is less than the rate of inflation (3.4%). In doing so, the average tax bill for FY 13 is \$445 lower than FY 09 when adjusted for inflation.
- The total FY 13 County budget for all funds, exclusive of Schools, is \$777.3 million. This is a 15.5% decrease from FY 12.
- The FY 13 general fund budget, including the schools transfer, totals \$914.1 million. This is an increase of 2.7% over FY 12.
- The total County general fund budget, excluding Schools, is \$468.8 million, a 0.9% increase over FY 12.





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#### Transmittal Letter

- The transfer to the Schools is \$445.3 million, an increase of 4.6% over FY 12.
- The FY 2013-2018 Capital Improvement Plan, including the Schools, is planned for \$1.1 billion with \$96.7 million to be expended in FY 13. County projects exclusive of the Schools total \$300 million over the six years of the plan.
- The FY 13-17 Five Year Budget Plan is balanced in each year while maintaining a 1% Revenue Stabilization Reserve.

The average residential real estate tax bill for FY 13 is \$3,303 (\$3,507 including the fire levy). The largest portion of general revenues (56.75%) goes to Prince William County Schools. After that comes public safety at 21.8% and human services at 5.1%. We are very proud that our overhead rate for County government is extremely low at just over 4.2%. We are happy to compare this with any other private or public organization. The allocation of homeowners' tax bills is shown below.

#### **Investment Dividends**

During the past several years, as Prince William County has addressed the impacts of the Great Recession, our focus has been on a comprehensive analysis of all County government programs and services, and funding the needs of the community in our capital and operating budgets. Using the Board's adopted Strategic Plan, the Principles of Sound Financial Management and the adopted Risk Matrix, the community and the

FY 2013 Average Real Estate Tax Bill - \$3,303 Board of Supervisors have made the tough decisions that were necessary to best position the County for a changing economic future. Throughout the country, local governments are dealing with the reality of a "New Normal." Although we are seeing improvements in the economy, particularly here in Prince William County, balancing the needs and desires of the community with their willingness and ability to pay for those services continues to be a struggle. As County staff, we embrace the challenge that this offers and continue to demonstrate that we are excellent stewards of taxpayer money.

Decisions made by the Board of County Supervisors and the work done by staff to support those decisions have allowed us to begin re-investing in the community. As other government organizations are just now realizing the need to reduce and streamline their operations, Prince William County is in the enviable position of being able to invest in infrastructure and capital projects to ensure we remain a place where people want to live and businesses want to locate. Prince William County has many success stories as a result of the difficult decisions we made prior to and during the recession.

#### Board of County Supervisors' FY 13 Budget Guidance

The FY 2013 Budget implements the Board of County Supervisors' policy direction and budget guidance given in December 2011:





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[Introduction]

Prince William County FY 2013 Budget

- Continue to implement the County's Strategic Plan.
- Maintain the County/School revenue agreement, providing 56.75% of all General Revenues to the Schools and 43.25% to the County. This is a model for County/School relationships throughout the Commonwealth and contributes significantly to our coveted AAA bond ratings.
- Maintain the community's AAA bond ratings and continue to implement the Board's Principles of Sound Financial Management.
- Keep average tax bills flat (when adjusted for inflation).
- Continue to fund and implement the capital improvement investment decisions made in FY 12.
- Continue to find efficiencies within the existing budget.
- Ensure that County investments achieve desired, measurable results.

#### **Tax Policy**

The FY 2013 Budget is based on a 3.2% increase in the average residential tax bill which is less than the inflation rate of 3.4%. The average residential tax bill in FY 13 will be \$3,303, \$134 lower than FY 09 and \$445 lower when adjusted for inflation.

#### FY 2013 Budget Highlights

The FY 2013 Budget and FY 2013-2017 Five Year Budget Plan were developed through a participatory process involving all County agencies, culminating in the presentation of this document. This process continued through a series of meetings and public hearings to gain community input prior to the Board of County Supervisors' adoption of the FY 2013 Budget.

#### Public Safety

The FY 2013 Budget includes a 1.7% (\$3.2 million) increase over the FY 2012 Budget. Changes include the following:

- Police: Staffing Plan adds 12 additional positions. While this is a big step forward, it is still short of the 25 sworn positions that were added annually before the Great Recession.
- Fire and Rescue: EMS fee revenue is funding 12 positions to complete the final 24-hour ALS

(Advanced Life Support Unit) needed in the County and an additional BLS (Basic Life Support) unit. Two additional arson investigators will provide more capacity in the Fire Marshal's Office to pursue criminal cases.

- Volunteer Fire and Rescue: Create a new apparatus fund to replace specialized equipment using EMS fee revenue.
- Public Safety Communications: Add five telecommunicators for 911 dispatch. The population has increased by 41% since 2000 but the staff complement has risen only 12%.
- Sheriff: Add three staff for mental health transport to complete the initiative begun in FY 12.

#### Judicial Administration

The FY 2013 Budget includes a 6.5% (\$0.9 million) increase over the FY 2012 Budget. Changes include the following:

- Office of Criminal Justice Services (OCJS): Add two probation/pre-trial officers and one therapist (in Community Services) for OCJS clients using increased revenues from City billings.
- Commonwealth's Attorney: Add one attorney to address caseload associated with population growth.
- Juvenile Court Systems Unit: Replace lost federal funding with local funding to retain the gang response and intervention team coordinator, a vital resource to the community.

#### Planning and Development

The FY 2013 Budget includes a 5.2% (\$2.0 million) increase over the FY 2012 Budget. Changes include the following:

- Transportation: Add one traffic safety engineer to enhance neighborhood safety, funded 50% through cost recovery.
- Development Services: Add one technical services analyst and two floating positions to address increased service demands, funded through development fees.
- Planning: Add one community development manager to support business and economic development efforts, particularly in older commercial areas of the County.



#### **Transmittal Letter**

• Public Works: Fund lease, utility and fuel increases and, through the stormwater fee, add three environmental services staff to address more stringent regulatory requirements.

#### Administration/Revenue Enhancement

The FY 2013 Budget includes a 5.1% (\$1.5 million) decrease from the FY 2012 Budget. Changes include the following:

- Finance: Add one commercial real estate appraiser, two BPOL tax compliance trainees and one delinquent tax collector to improve revenue collection. Gross revenues are projected to increase by \$750,000 per year with this additional effort. A purchasing card program will be initiated, creating an administrator position which will be paid for with card rebates. Agency staff should recoup upwards of 8,000 hours of processing time as a result of this initiative.
- Registrar: Add a new Quantico voting precinct.
- Information Technology: Add one disaster recovery and business continuity manager and one systems engineer to improve systems reliability, funded by savings found within the agency.

#### Human Services

The FY 2013 Budget includes a 1.7% (\$3.2 million) decrease from the FY 2012 Budget. Changes include the following:

- Aging: Increased support to Birmingham Green to provide affordable housing to vulnerable residents, and use of federal funds for veterans care.
- Community Services: Add two therapists for mental health residential services and one nurse manager for medical services.

#### Parks and Libraries

The FY 2013 Budget includes a 5.8% (\$1.6 million) increase over the FY 2012 Budget. Changes include the following:

• Parks and Recreation: Add operating funds for parks and trails and utility increases.

#### General Government

The FY 2013 Budget includes a 7.6% (\$0.8 million) increase over the FY 2012 Budget. Changes include the following:



[Introduction]

• County Attorney: Add one attorney for taxation matters and one legal administrative assistant.

#### **Employee Compensation**

The County provided a 2% pay plan adjustment in FY 12, the first increase to the pay scale since FY 08. Employees have not received merit increases since FY 2009. In order to retain and attract quality employees, the County must remain externally competitive while avoiding internal pay compression. Pay for performance increases will be alternated with pay plan adjustments to address both concerns. In FY 13, the County will provide the following adjustments to employee compensation:

- 3% Pay for Performance: Eligible employees can receive up to a 3% increase to base salary based on performance evaluations.
- Employee Retirement Benefits: Effective July 1, 2012, all Virginia Retirement System (VRS) Plan 1 employees will begin contributing towards their retirement. The 5% total contribution will be phased in at 1% per year over 5 years. A matching pay offset is also required in accordance with the state code. VRS Plan 2 employees were already contributing as of July 1, 2011. By FY 17, all employees will be contributing 5%.

#### FY 2013 - 2017 Five Year Plan

#### Six Year Capital Improvement Program

- 2006 Bond Projects This budget continues to fund the bond projects restarted with the adoption of the FY 2012 Budget. All the 2006 road bond projects will be completed by 2014 and the Montclair and Gainesville libraries will open in 2015. Two new parks will be created at Fuller Heights and Occoquan Riverfront, six new sports fields are planned for Catharpin Park to address sports field capacity needs and the County's trail network will be significantly expanded. These capital improvements will add considerably to the community's quality of life and help achieve the County's Strategic Vision.
- **Public Safety Projects** The CIP includes the reconstruction of three fire and rescue stations at Coles, Nokesville and Gainesville and the construction of the new Bacon Race Fire and Rescue Station. The Central District Police Station

is a new project added in FY 13. The construction of all of these facilities will improve emergency response times throughout the County. Also added in FY 13 is the replacement of the security system at the Juvenile Detention Center Security, funded as cash-to-capital.

- Environmental Projects Improvements to the County's landfill in the form of caps, liners and wetlands mitigation are included, as well as upgrades to the Balls Ford Road compost facility, the household hazardous waste/electronics recycling facility and the recycling building. A new Eco Park is planned for the landfill. The restoration of the Silver Lake Dam is a new project in FY 13, funded as cash to capital. Projects are also included in the various County watersheds to address stormwater issues.
- Education Projects In addition to Prince William County School projects, the adopted CIP includes annual contributions to the Northern Virginia Community College for operating and capital expenses. New in FY 13 is a \$1 million capital contribution to the planned Workforce Development Center at the Woodbridge campus, leveraging \$29 million in state funding.
- Technology Improvement Plan Upgrades to, and the replacement of, several major technology systems are included in the CIP. Over the six year CIP, the County will see required improvements to the 800 MHz radio system, computer aided dispatch, the land development tracking system, the financial reporting system, real estate mass appraisal system, tax billing and collection systems as well as several smaller systems.

#### **General Revenue Policy Change**

 Business, Professional and Occupational Licenses: The exemption threshold has been increased to \$250,000 in support of small business development within the County.

#### **Other Five Year Plan Elements**

- **10 New Police Officer** positions will be added in each year of the Five Year Plan.
- A Partial Fire Staffing Plan will resume with 24 hours medic and career engine staffing in FY 15 for the new Bacon Race Station, and 31 hires (27 uniform and four non-uniform) in FY 16 and 17.

- New Library Staff positions to support the opening of the Montclair and Gainesville libraries will be hired in FY 15 and FY 16.
- Future Compensation Adjustments are budgeted as follows: 3% pay for performance in FY 15 and 17, and 2% pay plan increases are included in FY 14 and 16 of the Five Year Plan.
- Employee Retirement rate adjustments for VRS are budgeted at the actuarial recommended rates of 18.70% in FY 14 (same as FY 13) and 19.86% in FY 15-17.

### Conclusion

Strong financial management, strict scrutiny of services, the willingness to make tough decisions when needed, a commitment to identifying and implementing long term efficiencies, and the wherewithal to postpone new projects all worked together to allow Prince William County to weather the Great Recession better than some of our neighbors. Decisions made by the Board of County Supervisors from 2007 through 2013 positioned the County to retain the lowest residential tax burden in Northern Virginia while maintaining high levels of customer satisfaction.

Our staff remains committed to doing the "right thing for our customers and the community" every time. History shows that when this organization works together with the Board and the community to make the tough decisions, our combined efforts move us toward our adopted vision. The most recent Citizen Survey showed us that county residents appreciate the efforts to keep their tax burden the lowest in the region while providing exceptional customer service.

In closing, let me thank the Office of Management and Budget and agency staff for their tireless efforts to produce this budget in keeping with the Board's and community's priorities and direction. As an organization, we look forward to working with the Board and the community over the coming year and providing whatever support is requested on budgetary matters.

Sincerely yours,

merissal Seacos

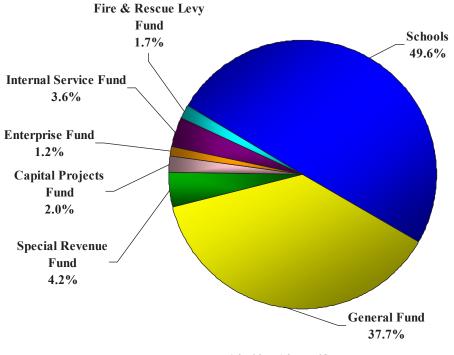
Melissa S. Peacor County Executive



The total FY 13 adopted all funds budget is \$2.427 billion as shown below. This is a decrease of 1.42% from the FY 12 adopted total.

<u>All Funds Expenditure Summary</u>									
	FY 09	FY 10	FY 11	FY 12	FY 13	% Change			
	Adopted	Adopted	Adopted	Adopted	Adopted	12 To 13			
Funding Area	Budget	Budget	Budget	Budget	Budget	Adopted			
General Fund	\$893,923,943	\$845,270,906	\$844,032,399	\$890,151,651	\$914,084,122	2.69%			
Special Revenue Fund	\$94,073,890	\$91,442,271	\$92,333,014	\$95,295,934	\$101,501,857	6.51%			
Capital Projects Fund	\$70,127,588	\$25,051,302	\$17,325,526	\$165,516,735	\$48,862,403	-70.48%			
Enterprise Fund	\$17,839,070	\$16,569,928	\$29,527,597	\$25,487,567	\$29,520,686	15.82%			
Internal Service Fund	\$61,522,950	\$66,827,351	\$71,852,714	\$101,266,872	\$88,286,902	-12.82%			
Fire & Rescue Levy Fund	\$28,407,455	\$23,344,302	\$26,594,565	\$67,516,135	\$40,346,600	-40.24%			
Schools	\$1,174,770,049	\$1,135,794,538	\$1,051,710,928	\$1,116,903,580	\$1,204,524,999	7.85%			
Total All Funds	\$2,340,664,945	\$2,204,300,598	\$2,133,376,743	\$2,462,138,474	\$2,427,127,568	-1.42%			

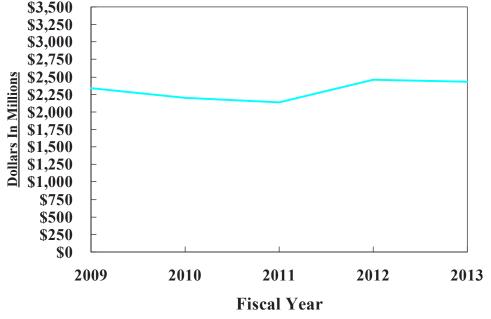
#### FY 13 Total County Budget By Fund Areas



\$2,427,127,568 (Note: Includes Operating Transfers Out)



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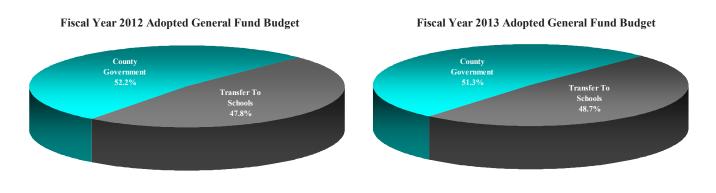
#### All Funds Expenditure Budget History

Note: All Years Adopted

#### **General Fund Expenditures**

	FY 12	FY 13	Dollar	Percent
Funding Area	Adopted	Adopted	Change	Change
County Government	\$464,371,477	\$468,776,443	\$4,404,965	0.95%
Transfer To Schools	\$425,780,174	\$445,307,679	\$19,527,505	4.59%
<b>Total General Fund</b>	\$890,151,651	\$914,084,122	\$23,932,470	2.69%

The two major components of general fund expenditures are the Prince William County Government and the local share of the Prince William County Schools budget. Shown below are the expenditure levels adopted for FY 12 and adopted for FY 13 for those two areas.









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